## NEWFOUNDLAND AND LABRADOR BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

## AN ORDER OF THE BOARD

NO. P.U. 29(2022)

3	and the <b>Public Utilities Act,</b> RSNL 1990, Chapter
4	P-47 (the "Act"), as amended, and regulations
5	thereunder; and
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7	IN THE MATTER OF an application by
8	Newfoundland and Labrador Hydro for consent
9	to abandon Transmission Line L1301, pursuant
10	to section 38 of the Act.
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13	WHEREAS Newfoundland and Labrador Hydro ("Hydro") is a corporation continued and existing
14	under the Hydro Corporation Act, 2007, is a public utility within the meaning of the Act, and is
15	also subject to the provisions of the EPCA; and
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17	WHEREAS on July 18, 2022 Hydro filed an application requesting approval of the abandonment

IN THE MATTER OF the Electrical Power Control

Act, 1994, SNL 1994, Chapter E-5.1 (the "EPCA")

**WHEREAS** on July 18, 2022 Hydro filed an application requesting approval of the abandonment of Transmission Line L1301 (the "Application"); and

WHEREAS the Application states that Transmission Line TL240, a 269 kilometre line completed in 1977, was split into two separate sections, the first section was designated L1301 and connected Churchill Falls Terminal Station 1 to the Muskrat Falls Terminal Station 1 and the second section, designated L1302, connected the Muskrat Falls Terminal Station 1 to the Muskrat Falls Tap Station and onwards to the Happy Valley Terminal Station; and

WHEREAS in Order No. P.U. 9(2019) the Board approved the Muskrat Falls to Happy Valley Interconnection project ("Interconnection Project") which involved transmission line and terminal station modifications to extend the transmission line from Muskrat Falls Terminal Station 2 to the Muskrat Falls Tap Station and to interconnect with the Happy Valley Terminal Station, designed to improve service reliability to Labrador East and provide sufficient transmission capacity to serve the installed load base; and

WHEREAS the Application states that the Interconnection Project is now complete and Transmission Line L1303 was deemed in-service as of December 10, 2021 and therefore transmission line L1301 is no longer needed to provide service to customers and has no

forecasted use in the transmission plan for Labrador, and also that there are no known existing or potential Hydro customers impacted by the removal of the L1301 structures; and

**WHEREAS** Section 38 of the **Act** provides that the written consent of the Board to abandon part of a line or works shall only be given after notice is provided to an interested incorporated municipal body; and

**WHEREAS** Hydro provided written notice to the Town of Happy Valley-Goose Bay, the Town of North West River, and Sheshatshiu Innu First Nations and that Hydro received correspondence from the Town of Happy Valley-Goose Bay advising it had no objection to the decommissioning; and

WHEREAS the Application was copied to: Newfoundland Power Inc. ("Newfoundland Power"); the Consumer Advocate, Dennis Browne, K.C. (the "Consumer Advocate"); a group of Island Industrial customers: Corner Brook Pulp and Paper Limited, Braya Renewable Fuels (Newfoundland) GP Inc., and Vale Newfoundland and Labrador Limited; the communities of Sheshatshiu, Happy Valley-Goose Bay, Wabush, and Labrador City ("Labrador Interconnected Group"); Iron Ore Company of Canada; Teck Resources Limited; Praxair Canada Inc.; the Town of North West River; the Town of Happy Valley Goose-Bay; and Sheshatshiu Innu First Nations; and

WHEREAS the Consumer Advocate did not file any requests for information or submissions; and

**WHEREAS** the Labrador Interconnected Group submitted requests for information which Hydro responded to on August 10, 2022 and August 18, 2022; and

**WHEREAS** on August 24, 2022 Newfoundland Power advised that it did not have any comment on the Application; and

WHEREAS on August 24, 2022 the Labrador Interconnected Group filed its submission stating that it reasonably understood that Hydro would maintain L1301 for the near-term, and at a minimum until the anticipated end of its service life in 2037; and

WHEREAS the Labrador Interconnected Group stated that with the abandonment of L1301 Labrador East will lose its only redundancy guaranteeing power in the event of an outage at Muskrat Falls and that it is concerned that Hydro will prioritize restoring service to the Island; and

WHEREAS the Labrador Interconnected Group submitted that the winters are extremely difficult in the area and restoring service has historically taken significant time and as such, to maintain a reliable redundancy, the Board should require Hydro to file a plan with respect to purchasing and maintaining diesel generators to supply the Labrador Interconnected Group in the event of an outage; and

**WHEREAS** the Labrador Interconnected Group stated that it would not oppose the abandonment of L1301 provided that Hydro's cost of service for serving the Labrador Interconnected Group

continues to exclude the costs of constructing and operating Muskrat Falls and the Labrador Transmission Assets and that the Board requires that Hydro:

- prioritize restoring service to Labrador East in the event of a service failure that would not have occurred if L1301 was still operating;
- ii. not impose curtailments that may be imposed on the Island in Labrador East in the event of an outage at Muskrat Falls or any of its associated infrastructure; and
- iii. consider ways to shorten outages on the Labrador Interconnected System, such as through the purchase of diesel generators for supplying the Labrador Interconnected Group in the event of a service failure; and

**WHEREAS** on August 29, 2022 Hydro filed its reply submission and disagreed with the Labrador Interconnected Group's categorization that Hydro is proposing to abandon L1301 before the end of its useful life and eliminating a piece of infrastructure that would have added to the reliability of services to Labrador East for the next 15 years; and

WHEREAS Hydro did not agree with the conditions proposed by the Labrador Interconnected Group and stated that the retirement of L1301 would not have any appreciable impact on the reliability of supply for customers in eastern Labrador and that the costs associated with the maintenance of the line, without any appreciable reliability benefit, are not justifiable; and

**WHEREAS** Hydro stated that L1301 would only provide a reliability benefit in the event of a very low probability outage and also a structural issue on the new section of the transmission line could be located and repaired in a time frame similar to the time necessary to reconnect L1301; and

**WHEREAS** Hydro submitted that Order in Council OC2013-343, which requires certain costs of Muskrat Falls be recovered from Island Interconnected customers, has no bearing on the abandonment of L1301; and

WHEREAS in terms of outage management Hydro stated that it cannot commit to specific operations to restore service as operating decisions must be based solely on ensuring the safe provision of reliable service and further there is no need for prioritization as a service loss to L1303 would only impact Labrador East and repairs for a service failure impacting both Labrador East and the Island would generally resolve the issue for both regions simultaneously; and

**WHEREAS** Hydro submitted that Labrador East will be served in the same manner after the removal of L1301 but with much improved reliability and there is no indication that further investment is necessary at this time to ensure further reliability or redundancy; and

**WHEREAS** the Board is satisfied that the removal of Transmission Line L1301 is consistent with the provision of least-cost reliable service and should be approved and that it is not necessary or appropriate in the circumstances to issue directions to Hydro with respect to its cost of service, prioritization of service, curtailments or the purchase of diesel generators.

## **IT IS THEREFORE ORDERED THAT:**

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1. The abandonment of Transmission Line L1301 is approved.

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5 2. Hydro shall pay all costs and expenses of the Board related to this application.

**DATED** at St. John's, Newfoundland and Labrador this 12<sup>th</sup> day of September, 2022.

Đwanda Newman, LL.B.

Vice-Chair

Christopher Pike, LL.B., FCIP

Commissioner

**Assistant Board Secretary**